How Foreign- and U.S.-born Latinos Fare during Recessions and Recoveries¹

Pia Orrenius Federal Reserve Bank of Dallas and IZA

Madeline Zavodny University of North Florida and IZA

Abstract: Latinos make up the nation's largest ethnic minority group. The majority of Latinos are U.S. born, making the progress and well-being of Latinos no longer just a question of immigrant assimilation but also of the effectiveness of U.S. educational institutions and labor markets in equipping young Latinos to move out of the working class and into the middle class. One significant headwind to progress among Latinos is recessions. Economic outcomes of Latinos are far more sensitive to the business cycle than are outcomes for non-Hispanic whites. Latinos also have higher poverty rates than whites, although the gap had been falling prior to the pandemic. Deep holes in the pandemic safety net have further imperiled Latino progress in 2020 and almost surely will in 2021 as well. Policies that would help Latinos include immigration and education reform and broader access to health care.

Keywords: Hispanics, immigrants, working class, business cycle

Author bios:

Pia M. Orrenius is a vice president and senior economist at the Federal Reserve Bank of Dallas. She is also a research fellow at the Tower Center for Public Policy and International Affairs and the Mission Foods Texas-Mexico Center at Southern Methodist University and at the IZA Institute of Labor Economics in Bonn, Germany, as well as an adjunct scholar at the American Enterprise Institute.

Madeline Zavodny is a professor of economics at the University of North Florida. She is also an adjunct scholar at the American Enterprise Institute and a research fellow at the IZA Institute of Labor Economics in Bonn, Germany.

¹ The views expressed are those of the authors and do not reflect those of the Federal Reserve Bank of Dallas or Federal Reserve System.

The cliché that "a rising tide lifts all boats" appears to hold true for Latinos in the United States.² Most Latinos see their economic fortunes rise during periods of economic growth, and at a faster pace than among non-Hispanic whites. Conversely, Latinos tend to incur larger losses than whites during recessions, especially foreign-born Latinos (Orrenius and Zavodny 2010, 2013a). This article examines how Latinos have fared in the United States since 1994, a period that witnessed dramatic changes in the macroeconomy. We focus on how prime-aged Latino workers and their families did as the U.S. economy experienced robust expansions, deep downturns, and sluggish recoveries.

Latinos are the largest minority group in the United States, making it important to understand their economic well-being across the business cycle. Many Latinos are also immigrants, which means their progress relates intimately to immigrant assimilation. The Latino population is increasingly diverse along many dimensions. It is no longer dominated by Mexican-born male workers with little formal education and low wages who are clustered in a few gateway states and labor-intensive sectors. Over the past 25 years, Latino immigration has come to include more diverse origin countries as well as both asylum seekers and high-skilled professionals. At the same time, many established Latino families moved out of poverty and into the working class or from the working class into higher income groups. This upward movement occurred amidst a backdrop of economic growth interrupted by the Great Recession and now threatened by the Covid-19 collapse.

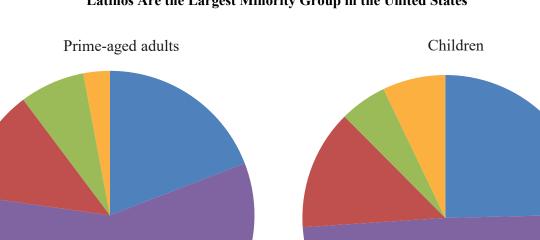
This article examines economic well-being among Latinos in the U.S. We begin with a brief overview of the Latino population and then a deeper look at their progress over time, taking stock of the impact of the Great Recession and current pandemic-induced downturn. We consider labor market outcomes and trends in poverty rates and highlight the many holes in the pandemic safety net, a fact that

² We use the terms Hispanic and Latino interchangeably. We classify people as Latinos if they are identified as Hispanic in the Current Population Survey (CPS) or if they or a parent are from Latin America, Cuba, or the Dominican Republic. Latinos can be of any race. We classify people as non-Hispanic whites if they are identified in the CPS as white and non-Hispanic and neither they nor a parent are from Latin America, Cuba, or the Dominican Republic.

will likely set Latinos back for several years. We then discuss policy actions that would be most helpful to Latinos, including immigration and education reforms and expanded access to health insurance.

A Snapshot of Latinos

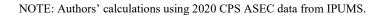
Latinos have been the principal driver of U.S. population growth in recent decades, causing their share of the population to dramatically rise. As Figure 1 shows, Latinos now account for almost one-fifth of the prime-aged (ages 25-59) U.S. population and over one-quarter of children ages 0-17. With Latinos the largest racial/ethnic minority and such a large fraction of children, the country's future will in part depend on how well Latinos do.



LatinoWhiteBlackAsian

Other (incl. multiracial)

FIGURE 1 Latinos Are the Largest Minority Group in the United States



It may come as a surprise that most Latinos are U.S. natives.³ Immigrants account for only about one-third of U.S. Latinos. But because of differences in the age structure of foreign- and U.S.-born Latinos, immigrants make up a slight majority of the Latino workforce. That said, the share of workingage Latinos who are foreign born has been falling since the onset of the Great Recession, when net migration from Mexico came to an abrupt standstill from which it has not recovered. Inflows from Central America continued to rise until the border closed as a result of the pandemic, but they were much smaller than Mexican inflows during the 1990s and early 2000s. Given less immigration and falling birthrates, Latino population growth rates have also slowed. And absent a resumption of large-scale migration, the U.S.-born share of Latinos is projected to continue to rise.

Table 1 reports characteristics of prime-aged Latinos by immigrant status, plus non-Hispanic whites for comparison. Latinos tend to have completed less education than non-Hispanic whites. They live in larger households and have more children. Household income is lower, on average. All of these differences relative to non-Hispanic whites are bigger for immigrants than for U.S. natives. That said, Latino immigrants are more similar to non-Hispanic whites than Latino natives are with regard to the share who are married. Latino natives' relative youth likely contributes to their low marriage rate.

³ We classify people born in Puerto Rico as U.S. natives. They comprise about one-eighth of U.S.-native Latinos in our sample. Our analysis only includes Puerto Ricans who have moved to the mainland United States.

TABLE 1 Latinos Have Less Education, Larger Households, Lower Income than Non-Hispanic Whites

	Hispanic		Non-Hispanic
	Immigrant	U.S. native	white
Age	42.5	37.9	42.3
Married	0.64	0.45	0.63
Male	0.50	0.50	0.50
Mexican-descent	0.57	0.68	
Highest education level:			
Less than high school graduate	0.36	0.10	0.04
High school graduate	0.31	0.32	0.24
Some college	0.15	0.31	0.27
Bachelor's degree or higher	0.18	0.26	0.45
Number of hhld members	3.9	3.5	3.0
Number of children in hhld	0.57	0.47	0.41
Household income previous year	\$64,540	\$82,000	\$104,626

NOTE: Authors' calculations using 2020 CPS ASEC data from IPUMS. Only prime-aged adults are included. Median household income is shown; the other variables are means or shares.

Latinos More Likely to be Working Class

As suggested by the differences in median household income in Table 1, Hispanic households tend to be lower in the income distribution than non-Hispanic white households. Figure 2 shows the distribution of households headed by a Latino (by nativity) or by a non-Hispanic white across deciles of the income distribution.⁴ If a group has the same income distribution as the population as a whole, 10 percent of that group would be in each decile. Instead, Latino households are over-represented in the bottom half of the income distribution. Non-Hispanic white households are more evenly distributed than Latino households, but their share rises monotonically across deciles.

⁴ Income deciles are created based on total household income adjusted for the number of people in the household (we divide total income by the square root of the number of people). Like all calculations here involving households, the data were weighted using the ASEC household weights to make the sample nationally representative. Incomes are reported for the previous calendar year.

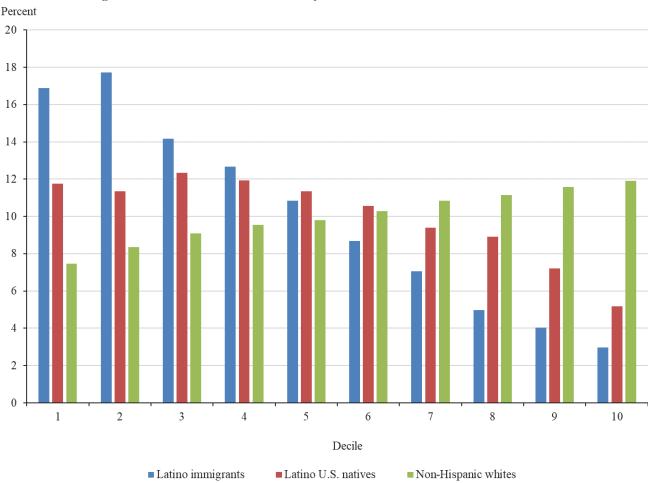


FIGURE 2 Latino Immigrant Households Are More Likely to be at Bottom of the Income Distribution

NOTE: Shown is the distribution of households with a head in the indicated group. Authors' calculations from 2020 CPS ASEC data from IPUMS using household income for the previous calendar year.

Latino households are considerably more likely than non-Hispanic white households to be in the working class, defined here as households with income between the 10th and 40th percentiles of the income distribution (deciles 2-4 in the figure). Almost half of households headed by a Latino immigrant are working class, and over one-third of households headed by a Latino native. Latino households also are more likely to be in the bottom decile. Households headed by a Latino immigrant are more than twice as likely as households headed by a non-Hispanic white to be in the lowest income category.

Why are Latino households clustered in the bottom half of the income distribution? Low levels of education are a key factor, along with limited ability to speak English for many Hispanic immigrants

(Orrenius and Zavodny 2013 Rycroft chp). Importantly, not working is *not* a reason why Latino household incomes are relatively low. Low-income Latino households are more likely than non-Hispanic whites to be headed by someone who has a job. Age differences are one reason for the employment gap since Latinos tend to be younger, but higher Latino employment among low-income households holds true even among prime-aged household heads.⁵

Latino Immigrant Income Assimilation

Because so many Latinos are immigrants and come to the United States to start a new life, it's likely they start from the bottom. But do they work their way up over time? The evidence indicates they do— Hispanic immigrants' earnings rise toward those of the average U.S. native over the first two or three decades they are in the United States, although relative progress then appears to stall out (Peri and Rutledge 2020). Much of the progress is likely the result of learning some English and making better job matches over time. There is also intergenerational progress between Hispanic immigrants and their children, as Figure 2 suggests and other research corroborates (National Academies of Sciences, Engineering, and Medicine 2015). However, relatively low levels of education prevent U.S.-born Latinos from fully catching up with their non-Hispanic white counterparts in terms of employment or earnings (Orrenius and Zavodny 2019; Duncan and Trejo 2018).

Latino households moved up in the income distribution over the past 25 years. Figure 3 shows the relative change between 1994-96 and 2018-20 in the share of Latino households, by nativity, in each decile of the income distribution.⁶ The drop in the representation of Latino households in the lowest deciles is impressive Over the last 25 years, the share of Latino households in the lowest income decile fell by over 50 percent for Latino immigrants and over 60 percent for Latino natives. The gains come

⁵ In 2020 CPS ASEC data, 63 percent of prime-aged Latino heads of households in 1st through 4th deciles of the income distribution are employed, versus 58 percent of corresponding non-Hispanic whites.

⁶ The changes are computed as the difference over time in the share of households in each decile that are Latino divided by the share of all households that are Latino, by nativity.

despite the fact that Hispanic immigrants failed to make relative earnings gains during the first decade of the 2000s because of the Great Recession (Peri and Rutledge 2020).

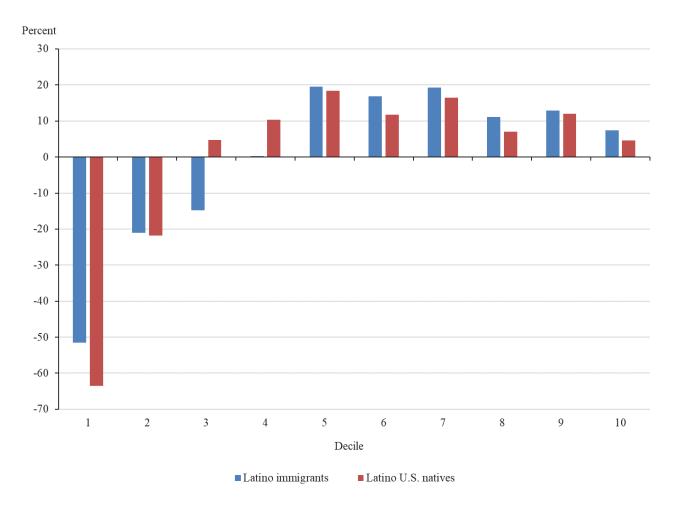


FIGURE 3 Latino Households Moved out of Bottom of the Income Distribution over the Last 25 Years

NOTE: Shown is the relative change of the share of households in each decile of the income distribution with a head in the indicated group. Authors' calculations from March 1994-96 and 2018-20 CPS ASEC data from IPUMS using household income for the previous calendar year.

Differences in wealth are much larger than income disparities. Average net worth of non-

Hispanic white families was five times that of Hispanic families in 2019, a substantial gap but down from

a six-fold gap in 2013.⁷ The gap in average family net worth between Hispanics and non-Hispanic whites tends to shrink during economic expansions and grow during recessions (Thompson and Suarez 2017). After losses during the 2000s and early 2010s, Hispanic families saw their net worth rise between 2013 and 2019. Hispanics' average gains outpaced those among non-Hispanic white and black families.⁸

The key question now is, will the Covid-19 collapse derail this progress and have as adverse an impact on Latinos as the Great Recession did, or even worse? To examine this, we turn to a comparison of Latinos' and non-Hispanic whites' employment, unemployment, and poverty rates over the business cycle.

Latinos in the Labor Market

Latinos have lower employment rates and higher unemployment rates than non-Hispanic whites.⁹ In addition, job-holding is more sensitive to the business cycle among Hispanics than among non-Hispanic whites. Figures 4 and 5 show, respectively, employment and unemployment rates among prime-aged Latino immigrants and natives and non-Hispanic whites.¹⁰ Business-cycle effects are immediately apparent for all groups, with employment rates falling during recessions (the shaded areas) and rising during expansions, and unemployment rates doing the converse. The cyclical swings are much larger for Latinos, particularly immigrants, than for non-Hispanic whites. Further, the gaps between Latinos and non-Hispanic whites tend to narrow over the course of an economic expansion. Indeed, before the Covid-19 collapse, Latino immigrants' unemployment rates had reached those of non-Hispanic whites.

⁷ Based on Thompson and Suarez (2017) and https://www.federalreserve.gov/econres/notes/feds-notes/disparitiesin-wealth-by-race-and-ethnicity-in-the-2019-survey-of-consumer-finances-20200928.htm.

⁸ See https://www.federalreserve.gov/econres/notes/feds-notes/disparities-in-wealth-by-race-and-ethnicity-in-the-2019-survey-of-consumer-finances-20200928.htm (October 4, 2020).

⁹ The employment deficit among Latinos vis-à-vis non-Hispanic whites is largely due to lower employment (and higher unemployment) among Latino women. Latino immigrant men have higher employment (and typically lower unemployment) than non-Hispanic white men.

¹⁰ Calculations are based on CPS basic monthly data from IPUMS for people ages 25-59. We classify people as employed if they are at work or have a job but were not at work last week. Including the latter as employed reduces and spreads out over time the observed changes after March 2020 but does not affect the underlying pattern of the data.

similarly reports that labor market outcomes are more cyclically sensitive, especially to downturns, for Hispanics than for non-Hispanic whites (e.g., Couch, Fairlie, and Xu 2018).

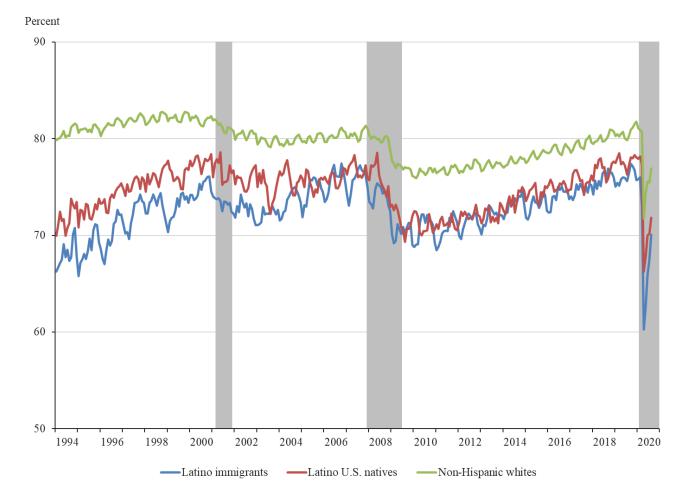


FIGURE 4 Employment is More Cyclical among Latinos

NOTE: Shown is the share of adults ages 25-59 who are employed. Authors' calculations using January 1994-August 2020 CPS basic monthly files data from IPUMS.

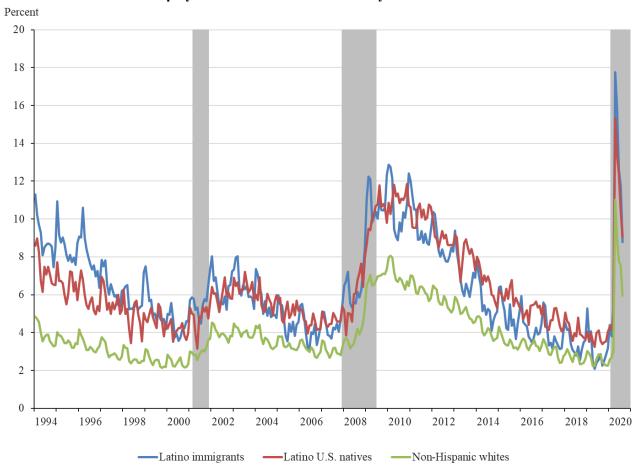


FIGURE 5 Unemployment Rates Are Even More Cyclical for Latinos

NOTE: Shown is the share of adults ages 25-59 who are unemployed, conditional on being in the labor force. Authors' calculations using January 1994-August 2020 CPS basic monthly files data from IPUMS.

Lower average levels of education are a major reason Latinos, especially immigrants, have more cyclical labor market outcomes than non-Hispanic whites (Orrenius and Zavodny 2010, 2013a). Employers typically lay off low-skilled workers before they dismiss high-skilled employees in a recession. However, the difference in cyclical sensitivity occurs even within education groups. The difference in cyclical sensitivity also reflects differences in industry and occupation distributions and employer characteristics. Latinos, again particularly immigrants, tend to be clustered in sectors that are more cyclically sensitive. During the 1990s and 2000s, swings in the construction sector played an important role in Latino men's labor market outcomes. The Covid-19 crash hit Hispanics harder because

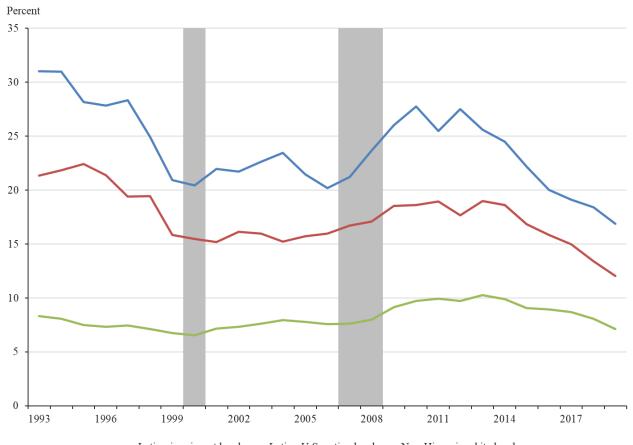
of their over-representation in the hotel and restaurant industries and other jobs that cannot be done at home (Borjas and Cassidy 2020; Fairlie, Couch, and Xu 2020; Montenovo et al. 2020). Latinos are more likely to work for small businesses, and Latino immigrants are also more likely to be self-employed, both groups that are more exposed to business cycles. Differences in where Latinos and non-Hispanic whites live play relatively little role in the cyclical differences, in contrast.

Lack of legal status among many Latino immigrants likely also plays a role in the strong cyclicality of their labor market outcomes. Immigrants who lack legal status may be particularly vulnerable to recessions since they may have the most difficulty finding an employer willing to hire them, especially when available workers far exceed the number of jobs available. Unauthorized immigrant men were hit particularly hard by the Great Recession and the Covid-19 collapse (Orrenius and Zavodny 2010; Borjas and Cassidy 2020). Unauthorized immigrants are not eligible for unemployment benefits and did not receive the CARES Act stimulus payments during the pandemic, making their family incomes more exposed to the vagaries of the business cycle. We further examine this by turning to trends in poverty rates.

Poverty among Latinos

Poverty among Hispanics is relatively high but has been on a downward trend, helped by the long economic expansions of the 1990s and 2010s. As Figure 6 shows, Hispanic households are more likely to be poor than non-Hispanic white households, and the gap is larger for households headed by a Hispanic immigrant. Nonetheless, a considerable share of Hispanic households moved out of poverty during the 1990s and 2010s expansions, and Hispanic poverty rates moved toward those of non-Hispanic whites. The apparent progress during the 2010s among immigrant households was boosted by smaller immigrant inflows from Mexico; new immigrants have particularly high poverty rates, and Mexican immigrant households have higher poverty rates than other Hispanic immigrant households.

FIGURE 6
Poverty Rates Have Trended Down over Time for Latino Households



-Latino immigrant head -Latino U.S. native head -Non-Hispanic white head

NOTE: Shown is the share of households with a prime-aged head in the indicated group classified as poor based on federal poverty guidelines. Authors' calculations from CPS ASEC data from IPUMS using household income for year indicated (the calendar year prior to the ASEC survey year).

Whether a household with a prime-aged head is poor depends in large part on whether adults in the household are working. However, there are a considerable number of "working poor" households, many of which are Hispanic. For working poor households, poverty results from some combination of not enough work, low hourly earnings, and a large household size. Whether a household falls under the federal poverty line depends on its pre-tax money income and its size, so larger households are more likely to be poor, all else equal.¹¹ This contributes to Hispanics' relatively high poverty rates, but low hourly earnings probably play a bigger role. Again, not working is not the main reason Hispanic households have low incomes. Indeed, across the business cycle, Hispanic immigrant heads in poor households are much more likely to be working than non-Hispanic white heads, and the same is true for Hispanic native heads since 2001.¹²

Nonetheless, not working means poverty for most working-age Hispanic households. Hispanic households have less savings and fewer assets to fall back on during periods of unemployment than non-Hispanic white households.¹³ Hispanic immigrant-headed households also are less likely to access safety net programs, whose importance rises when jobs are scarce. Lack of legal status plays an important role. Unauthorized immigrants are ineligible for virtually all safety net programs, including cash welfare, food stamps, and unemployment insurance. In addition, mixed status households that have both unauthorized immigrants and U.S. natives—who are typically children—are often unwilling to take-up benefits for which they are eligible for fear of revealing the presence of unauthorized immigrant members to the government. When immigration enforcement rises, these fears are more prevalent and safety net program participation falls (Watson 2014; Alsan and Yang 2018). Revisions to the "public charge" rule in 2020 that make it harder for the foreign born to receive legal permanent resident status if they ever participated in transfer programs are likely to reduce Hispanic immigrant households' participation even further.

The double-whammy of not working and no safety net bodes poorly for how many Hispanic households, especially those with unauthorized immigrants, have fared during the Covid-19 pandemic.

https://www.census.gov/library/publications/2019/demo/p60-268.html, accessed July 17, 2020).

¹¹ The earned income tax credit (EITC) is an important supplement to family incomes for low-income workers with children and is not included when determining whether a household is poor. Unauthorized immigrant workers are not eligible for the EITC, although they are eligible for refundable child tax credits for U.S.-born children. The gap between the poverty rates of Hispanics and non-Hispanic whites widens when using the Supplemental Poverty Measure that accounts for most government transfer programs (see

¹² Only households with a prime-aged head are included, so differences in age distributions likely play a small role in these gaps.

¹³ See https://www.federalreserve.gov/econres/notes/feds-notes/recent-trends-in-wealth-holding-by-race-and-ethnicity-evidence-from-the-survey-of-consumer-finances-20170927.htm and

https://www.federalreserve.gov/publications/2020-economic-well-being-of-us-households-in-2019-executive-summary.htm (accessed August 3, 2020).

Eligible immigrants concerned about the changes to the public charge rule for permanent resident visa applicants may have been reluctant to take-up benefits even as unemployment rates soared. Further, efforts to expand the safety net deliberately excluded unauthorized immigrants—not only were unauthorized immigrants ineligible for the CARES Act cash payments of up to \$1200 per adult and \$500 per child, but legal immigrants and U.S. citizens who filed taxes with an unauthorized immigrant spouse were also ineligible. Laid-off unauthorized immigrants are not eligible for state unemployment insurance benefits, so those unemployed workers also missed out on the extra \$600 per week supplement funded by the federal government during the pandemic.¹⁴ But even U.S.-citizen Hispanics experienced gaps in the pandemic safety net: Hispanic families composed only of U.S. citizens were less likely to receive a CARES Act cash payment than non-Hispanic white families.¹⁵

A variety of other indicators point to the financial struggles that many poor and working-class Latino families face. Hispanics are less likely to have health insurance than any other large racial/ethnic group. In 2019, one in six Hispanics lacked health insurance, versus one in 20 non-Hispanic whites and one in 10 non-Hispanic blacks.¹⁶ That same year, one in six Hispanic-headed households experienced food insecurity, or not being certain they would be able to afford adequate food to meet their needs.¹⁷ About one-quarter of Hispanic adults who do not have a bachelor's degree (or higher) said in 2019 that they were unable to fully pay their current month's bills, and another fifth would not be able to pay their bills if faced with a \$400 emergency.¹⁸

Covid-19 has had a disproportionate impact on Latino households. Hispanics are more likely than non-Hispanics, either white or black, to live in overcrowded housing, which is determined based on the

¹⁴ Of course, not all unauthorized immigrant workers pay taxes or work "on the books" for employers; estimates suggest that about half of unauthorized immigrants pay income and payroll taxes (Congressional Budget Office, 2007).

¹⁵ See https://www.taxpolicycenter.org/publications/who-did-not-get-economic-impact-payments-mid-late-may-and-why/full (accessed August 2, 2020).

¹⁶ See https://www.census.gov/library/publications/2020/demo/p60-271.html (accessed October 4, 2020).

¹⁷ See https://www.ers.usda.gov/topics/food-nutrition-assistance/food-security-in-the-us/key-statistics-graphics.aspx (accessed August 2, 2020).

¹⁸ See https://www.federalreserve.gov/publications/2020-economic-well-being-of-us-households-in-2019-dealingwith-unexpected-expenses.htm (accessed August 9, 2020).

ratio of people to bedrooms or on square footage per person.¹⁹ This overcrowding contributed to the disproportionate spread of Covid-19 among Hispanics since infected people typically cannot isolate in overcrowded households. Lack of health insurance and paid sick leave exacerbated the impact of Covid-19 on many Hispanic workers and likely contributed to the spread of the virus and its consequences. Covid-19 cases, hospitalization, and death rates among Hispanics are higher than among non-Hispanic whites and some other groups.²⁰

What Does the Future Hold?

Between 1990 and 2020, the Latino population more than doubled. Immigration was the main driver of this growth, but high birthrates among Latino women meant the U.S.-born share of Latinos rose. A sharp slowdown in immigration around the time of the Great Recession further boosted growth in the US-born share of Latinos. Whether Latinos are foreign- or native-born is important; while immigrants may be expected to come in at the bottom and work their way up, the success of second- and third-generation Latinos reflects squarely on the effectiveness of U.S. institutions, including education systems and labor markets. Those institutions are tasked with moving Latino children out of the lower working class and into the U.S. mainstream, minimizing outcome gaps with other groups along the way. If they fail, then that failure has to be addressed.

In normal times, and over time, Latinos do relatively well in the labor market. They start out concentrated in the lower income deciles but eventually move up the income ladder. Latino poverty rates, while still significantly higher than those of non-Hispanic whites, improve markedly in expansions. Recessions, conversely, set Latino families back significantly. The impact of the pandemic recession on Latino poverty is still unknown, but given the severity of the downturn and the spotty safety net, it is very likely that Latino households fell further behind whites, erasing some of the pre-pandemic gains.

¹⁹ See https://www.census.gov/content/dam/Census/programs-

surveys/ahs/publications/Measuring Overcrowding in Hsg.pdf (accessed August 2, 2020).

²⁰ See https://www.cdc.gov/coronavirus/2019-ncov/covid-data/investigations-discovery/hospitalization-death-by-race-ethnicity.html (accessed October 12, 2020).

Another concern unique to the pandemic recession is the impact on children. With over one-half of Latino children growing up in poor or near-poor households (household income less than 200 percent of the federal poverty level), their development and well-being were already at risk.²¹ Pandemic-induced school closures and virtual learning models created additional challenges to these children. Latino families may have limited access to computers and the Internet and parents may be unable to help their children with schoolwork. Many low-income children made little educational progress when schools closed or switched to distance learning because of the pandemic. Immigrant families were at a particular disadvantage due to language barriers.

There are other troubling long-run trends that bear watching, developments that were ongoing before the pandemic. One is the rise in non-marital births, which is far more pronounced among Latino women than among non-Hispanic whites. There is a small but rapidly growing elderly Latino population, which is more at risk for chronic health conditions such as diabetes and disability.

Policies that are particularly helpful to Latinos include those that promote immigrant integration, including comprehensive immigration reform. A legalization program would boost earnings and improve working conditions for unauthorized immigrants, which would also benefit their families. Living with unauthorized status has become harder over time in the U.S. as the government has cracked down more on employers who hire unauthorized workers and also on unauthorized immigrants themselves, such as preventing them from obtaining driver's licenses.

Education reform, including broadening eligibility and scope of pre-K programs, would be very helpful for Latinos since so many are children growing up in families with low-educated and limited-English proficient adults. English language instruction, for both children and adults, has shown to be an important factor in both higher earnings and lower poverty (Orrenius and Zavodny, 2013a). Lastly, Latinos have very low rates of health insurance coverage. While they are relatively young and healthy on

²¹ See https://www.hispanicresearchcenter.org/research-resources/an-economic-portrait-of-low-income-hispanic-families-key-findings-from-the-first-five-years-of-studies-from-the-national-research-center-on-hispanic-children-families/ (accessed October 12, 2020).

average, the pandemic has shown how Latinos can still be disproportionately harmed by disease, a fact made worse by the lack of health insurance and limited access to health care. As the United States recovers from the pandemic, these issues will require policymakers' attention if the country wants to ensure that a rising tide lifts all boats.

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